FRANKLIN BOROUGH SCHOOL DISTRICT

COUNTY OF SUSSEX

AUDITORS' MANAGEMENT REPORT ON

ADMINISTRATIVE FINDINGS –

FINANCIAL, COMPLIANCE AND PERFORMANCE

FISCAL YEAR ENDED JUNE 30, 2021

$\frac{FRANKLIN\ BOROUGH\ SCHOOL\ DISTRICT}{COUNTY\ OF\ SUSSEX}$

<u>AUDITORS' MANAGEMENT REPORT ON ADMINISTRATIVE FINDINGS – FINANCIAL, COMPLIANCE AND PERFORMANCE</u>

FISCAL YEAR ENDED JUNE 30, 2021

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September 30, 2021

The Honorable President and Members of the Board of Education Franklin Borough School District County of Sussex, New Jersey

We have audited, in accordance with auditing standards generally accepted in the United States of America and *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the Board of Education of the Franklin Borough School District in the County of Sussex for the fiscal year ended June 30, 2021, and have issued our report thereon dated September 30, 2021.

As part of our audit, we performed procedures required by the New Jersey Department of Education, and the findings and results thereof are disclosed on the following pages, as listed in the accompanying table of contents. This letter does not affect our report dated September 30, 2021, on the financial statements of the Board.

We will review the status of the comments during our next audit engagement. We have already discussed these comments and suggestions with various management personnel, and we will be pleased to discuss them in further detail at your convenience, to perform any additional study of these matters, or to assist you in implementing the suggestions.

This report is intended for the information of the Franklin Borough School District's management and the New Jersey Department of Education. However, this report is a matter of public record and its distribution is not limited.

NISIVOCCIA LLP

Valerie A. Dolan

Licensed Public School Accountant #2526

Certified Public Accountant

Valorio A. Dolan

Scope of Audit

The audit covered the financial transactions of the Board Secretary/School Business Administrator and Treasurer, the activities of the Board of Education, the records of the various funds under the auspices of the Board of Education.

Administrative Practices and Procedures

Insurance

Multi-peril insurance coverage was carried in the amounts as detailed on Exhibit J-20, Insurance Schedule contained in the District's CAFR.

Officials in Office and Surety Bonds

Name	<u>Position</u>	 Coverage
Pamela J. Crum	Treasurer of School Monies	\$ 200,000
Barbara A. Decker	Business Administrator/Board Secretary	200,000

Tuition Charges

A comparison of tentative tuition charges and actual certified tuition charges was made. The actual costs were more than estimated costs. The Board made a proper adjustment to the billings to sending districts for the change in per pupil costs in accordance with N.J.A.C. 6A:23A-3.1(f)3.

Financial Planning, Accounting and Reporting

Examination of Claims

An examination of claims paid on a test basis, during the period under review did not indicate any discrepancies with respect to signatures, certification or supporting documentation.

Payroll Account and Position Control Roster

The net salaries of employees of the Board were deposited in the Payroll Account. Employees' payroll deductions and employer's share of fringe benefits were deposited in the Payroll Agency Account. Salary withholdings were promptly remitted to the proper agencies, including health benefits withholding due to the General Fund.

All payrolls were approved by the Superintendent and were certified by the President of the Board, the Board Secretary/Business Administrator and the Superintendent. Payrolls were delivered to the Treasurer of School Monies with a warrant to her order for the full amount of the payroll.

The required certification (E-CERT1) of compliance with requirements for income tax on compensation of administrators (superintendent, assistant superintendent, and business administrator) to the NJ Department of Treasury was filed in a timely manner.

Financial Planning, Accounting and Reporting (Cont'd)

Reserve for Encumbrances and Accounts Payable

A review of outstanding issued purchase orders was made on a test basis as of June 30, for proper classification of orders as reserve for encumbrances and accounts payable.

Classification of Expenditures – General and Administrative

The coding of expenditures was tested for proper classification in accordance with N.J.A.C. 6A:23A-8.2 as part of our test of transactions of randomly selected expenditure items. We also reviewed the coding of all expenditures included in our compliance and single audit testing procedures. In addition to randomly selecting a test sample, we reviewed administrative coding classifications to determine overall reliability and compliance with N.J.A.C. 6A-23A-16.2(f). As a result of the procedures performed, we found no errors and no additional procedures were deemed necessary to test the propriety of expenditure classification.

Board Secretary's Records

In planning and performing our audit of the financial statements of the Board, we considered the condition of the Board Secretary's records for the purpose of expressing our opinion on the financial statements and not to provide specific assurance on the condition of the records. Based on these procedures, we have no comments except as noted herein.

Treasurer's Records

In planning and performing our audit of the financial statements of the Board, we considered the condition of the Treasurer's records for the purpose of expressing our opinion on the financial statements and not to provide specific assurance on the condition of the records. Based on these procedures, we have no comments except as noted herein.

Elementary and Secondary Education Act (E.S.E.A.) as amended by the Every Student Succeeds Act (ESSA)

The E.S.E.A financial exhibits are contained within the Special Revenue Section of the District's CAFR. This section of the CAFR documents the financial position pertaining to projects under Title I, IIA, and IV of the Elementary and Secondary Education Act as amended and reauthorized.

Other Special Federal and/or State Projects

The District's Special Projects were approved as listed on Schedule A and Schedule B located in the CAFR.

Our audit of the federal and state funds on a test basis indicated that obligations and expenditures were incurred during the fiscal year or project period for which the project was approved.

The financial exhibits are contained within the Special Revenue Section of the CAFR. This section of the CAFR documents the financial position pertaining to the aforementioned special projects.

(Continued)

T.P.A.F. Reimbursement to the State for Federal Salary Expenditures

The T.P.A.F. Reimbursement to the State for Federal Salary Expenditures was remitted to the State of New Jersey prior to the required deadline of October 1, 2021. The reimbursement form was reviewed and no exceptions were noted.

T.P.A.F. Reimbursement

Our audit procedures included a test of the biweekly reimbursements filed with the Department of Education for district employees who are members of the Teachers' Pension and Annuity Fund. No exceptions were noted.

School Purchasing Programs

Contracts and Agreements Requiring Advertisement for Bids

N.J.S.A. 18A:18A-3 states:

- a. "When the cost or price of any contract awarded by the purchasing agent in the aggregate, does not exceed in a contract year the total sum of \$17,500, the contract may be awarded by a purchasing agent when so authorized by resolution of the Board of Education without public advertising for bids and bidding therefore, except that the Board of Education may adopt a resolution to set a lower threshold for the receipt of public bids or the solicitation of competitive quotations. If the purchasing agent is qualified pursuant to subsection b. of section 9 of P.L.1971, c. 198 the Board of Education may establish that the bid threshold may be up to \$25,000. Such authorization may be granted for each contract or by a general delegation of the power to negotiate and award such contracts pursuant to this section.
- b. Commencing in the fifth year after the year in which P.L.1999, c. 440 takes effect and every five years thereafter, the Governor, in consultation with the Department of Treasury, shall adjust the threshold amount and the higher threshold amount which the Board of Education is permitted to establish as set forth in subsection a. of this section or the threshold amount resulting from any adjustment under this subsection, in direct proportion to the rise or fall of the index rate as that term is defined in N.J.S.A. 18A:18A-2, and shall round the adjustment to the nearest \$1,000. The Governor shall notify all local school districts of the adjustment no later than June 1 of every fifth year. The adjustment shall become effective on July 1 of the year in which it is made "
- N.J.S.A. 18A:18A-4 states, "Every contract for the provision or performance of any goods or services the cost of which in the aggregate exceeds the bid threshold, shall be awarded only by resolution of the Board of Education to the lowest responsible bidder after public advertising for bids and bidding therefore, except as is provided otherwise in this chapter or specifically by any other law"

The bid thresholds in accordance with N.J.S.A. 18A:18A-2 and 18A:18A-3(a) are \$44,000 (with a Qualified Purchasing Agent) and \$32,000 (without a Qualified Purchasing Agent), respectively. The law regulating bidding for public school student transportation contracts under N.J.S.A. 18A:39-3 is \$19,600 for 2020-2021.

As per N.J.S.A. 18A:18A-3, the Board passed a resolution at its May 4, 2020 meeting, authorizing the Business Administrator as a qualified purchasing agent. The Board passed a resolution at its June 8, 2020 meeting, increasing the bid threshold to \$44,000.

(Continued)

School Purchasing Programs (Cont'd)

Contracts and Agreements Requiring Advertisement for Bids (Cont'd)

The Board of Education has the responsibility of determining whether the expenditures in any category will exceed the statutory thresholds within the contract year. Where question arises as to whether any contract or agreement might result in violation of the statute, the Attorney's opinion should be sought before a commitment is made.

Inasmuch as the system of records did not provide for an accumulation of payments for categories for the performance of any work or the furnishing or hiring of any materials or supplies, the results of such an accumulation could not reasonably be ascertained. Disbursements were reviewed, however, to determine whether any clear-cut violations existed. General compliance was noted.

The results of our examination indicated that no individual payments, contracts, or agreements were made "for the performance of any work or the furnishing or hiring of any materials or supplies", in excess of the statutory thresholds where there had been no advertising for bids in accordance with the provision of N.J.S.A. 18A:18A-4.

Resolutions were adopted authorizing the awarding of contracts or agreements for "Professional Services" per N.J.S.A. 18A:18A-5.

The system of records did not provide for an accumulation of purchases for which the school board used contracts entered into by the State Department of Purchase and Property pursuant to Ch. 114, P.L. 1977, therefore, the extent of such purchases could not reasonably be ascertained.

School Food Service

The school food service program was not selected as a major federal and/or state program. However, the program expenditures exceeded \$100,000 in Federal and/or State support. Accordingly, we inquired of school management, or the appropriate school food service personnel, as to whether the School Food Authority (SFA) had any Child Nutrition Program reimbursement overclaims or underclaims. No exceptions were noted.

We also inquired of school management, or appropriate school food service personnel, as to whether the SFA's expenditures of school food service revenues were limited to allowable direct and indirect costs. No exceptions were noted.

Non-program foods were not purchased, prepared or offered for sale.

We inquired of management about the public health emergency procedures/practices that the SFA instituted to provide meals to all students, maintenance of all applicable production records, meal counts, noncompetitive procurements, modification of existing contracts and applicable financial records to document the specific costs applicable to the emergency operations. We also inquired if the FSMC received a loan in accordance with the Payroll Protection Plan and whether the funds were used to pay for costs applicable to the Food Service Programs. We also inquired if the PPP Loan was subsequently forgiven and the FSMC refunded or credited the applicable amounts to the SFA if the FSMC received a PPP loan.

(Continued)

Student Body Activities

In planning and performing our audit of the financial statements of the Board, we considered the condition of the records of the Student Activities Fund for the purpose of expressing our opinion on the financial statements and not to provide specific assurance on the condition of the records. Based on these procedures our review of the student activities account it was noted that the monies were not always being turned over in a timely manner to the Finance Office. As the Finance Office has been working on improving the timing of deposits, no formal recommendation is deemed warranted at this time.

Application for State School Aid

Our audit procedures included a test of enrollments and related services reported in the October 15, 2020 Application for State School Aid (A.S.S.A.) for on-roll, private schools for the handicapped, bilingual and low income. We also performed a review of the District procedures related to its completion. The information on the A.S.S.A. was compared to the District workpapers without exceptions. The information that was included on the workpapers was verified on a test basis without exceptions. The results of our procedures are presented in the Schedule of Audited Enrollments.

The District did maintain workpapers on the prescribed State forms or their equivalent.

The District has adequate written procedures for the recording of student enrollment data.

Pupil Transportation:

Our audit procedures included a test of on-roll status reported in the 2020-2021 District Report of Transported Resident Students (DRTRS). The information that was included on the DRTRS was verified to the DRTRS Eligibility Summary Report without exception. The results of our procedures are presented in the Schedule of Audited Enrollments.

Our procedures also included a review of transportation related contracts and purchases. Based on our review, the District complied with proper bidding procedures and award of contracts.

Facilities and Capital Assets

There were no SDA Grant funds received or expended in the current year.

Travel Expense and Reimbursement Policy

Travel regulations require each District to adopt a formal policy and procedure pertaining to travel and expense reimbursement for its employees and board members. The regulations require the District to establish maximum travel for the year and to ensure that the maximum is not exceeded. The regulations also require that all travel be approved prior by the Board of Education and Superintendent and that a brief report detailing the key issues addressed at the travel event must be submitted after the travel event has occurred. Our review of the travel policies and records on a test basis revealed that the District is in general compliance with the travel regulations.

(Continued)

Testing for Lead of All Drinking Water in Educational Facilities

The District did submit the annual Statement of Assurance to the NJ Department of Education, pursuant to N.J.A.C. 6A:26-12.4(g).

Management Suggestions

Governmental Accounting Standards Board (GASB) Statements

GASB Statement No. 87, *Leases*, is effective for the fiscal year ended June 30, 2022. Under this statement, the District will be required to recognize a lease liability and an intangible right-to-use asset for each lease agreement with a lease term in excess of 12 months. This statement will enhance the comparability of financial statements among governments by requiring the reporting of leases under a single model. Additionally, certain leases that are currently not reported will be under this statement.

COVID-19 Federal Funding

It is likely that the District will undergo some review of its COVID-19 federal funding if only at a desk review level by state and/or federal agencies. We strongly suggest that the District ensures that these funds are utilized in accordance with the applicable federal requirements especially with respect to procurement. Additionally, we strongly suggest that the District ensures that these funds are accounted for in the state account numbers designated by the NJ Department of Education and that any applicable Board policies are current with respect to federal grant requirements.

Sick and Vacation Leave

It is suggested that the District consult with its attorney to ensure that its negotiated labor contracts, individual employee agreements and employee policies, as applicable, are in accordance with New Jersey statutes regarding unused sick and vacation leave.

Status of Prior Year's Findings/Recommendations

There were no audit findings in the prior year.

FRANKLIN BOROUGH SCHOOL DISTRICT SCHEDULE OF MEAL COUNT ACTIVITY FOOD SERVICE FUND NUMBER OF MEALS SERVED ENTERPRISE FUND FOR THE FISCAL YEAR ENDED JUNE 30, 2021 (MEMORANDUM ONLY)

NOT APPLICABLE

FRANKLIN BOROUGH SCHOOL DISTRICT SCHEDULE OF NET CASH RESOURCES FOOD SERVICE FUND ENTERPRISE FUND FOR THE FISCAL YEAR ENDED JUNE 30, 2021 (MEMORANDUM ONLY)

NOT APPLICABLE

	Errors per Registers	on Roll	Shared												 					-0-	
ion	E N		Full																		
Sample for Verification	d per ters	loll	Shared																	-0-	
Sample for	Verified per Registers	On Roll	Full	19	30	45	28	41	47	38	36	37	36	29	386		4	3	7	393	
	ple d from	apers	Shared																	0-	
	Sample Selected from	Workpapers	Full	19	30	45	28	41	47	38	36	37	36	29	386		4	3	7	393	
		LS.	Shared												 					0	
school Aid		Errors	Full																	0-	
2021-2022 Application for State School Aid	ed on apers	coll	Shared												 					0-	
Applicatio	Reported on Workpapers	On Roll	Full	19	30	45	28	41	47	38	36	37	36	56	386		48	38	98	472	
2021-2022	ed on A	toll	Shared																	0-	
	Reported on ASSA	On Roll	Full	19	30	45	28	41	47	38	36	37	36	56	386		48	38	98	472	
				Full Day Preschool 3 Years Old	Full Day Preschool 4 Years Old	Full Day Kindergarten	Grade One	Grade Two	Grade Three	Grade Four	Grade Five	Grade Six	Grade Seven	Grade Eight	Subtotal	Special Education:	Elementary School	Middle School	Subtotal	Totals	

		Private Schools for Handicapped						
	Reported			_				
	on ASSA	Sample						
	as Private	for	Sample	Sample				
	Schools	Verification	Verified	Errors				
Special Education: Middle School	1	1	1					
Totals	1	1	1	-0-				
Percentage Error				0.00%				

			Resident L	ow Income		
	Reported	Reported on		Sample	Verified to	_
	on ASSA	Workpapers		Selected	Application	
	as Low	as Low		from	and	Sample
	Income	Income	Errors	Workpapers	Register	Errors
Full Day Kindergarten	17	17		1	1	
Grade One	10	10		2	2	
Grade Two	21	21		1	1	
Grade Three	28	28		1	1	
Grade Four	19	19		2	2	
Grade Five	15	15		1	1	
Grade Six	15	15		1	1	
Grade Seven	12	12		2	2	
Grade Eight	13	13				
Subtotal	150	150		11	11	
Special Education:						
Elementary School	26	26		2	2	
Middle School	26	26		2	2	
Subtotal	52	52		4	4	
Totals	202	202		15	15	-0-
Percentage Error			0.00%			0.00%

	Resider	nt LEP not Low	Income	Sample for Verification				
	Reported	Reported on		Sample				
	on ASSA	Workpapers		Selected	Verified to			
	as LEP not	as LEP not		from	Test Scores	Sample		
	Low Income	Low Income	Errors	Workpapers	& Register	Errors		
Grade Two	2	2		1	1			
Grade Six	1	1		1	1			
Subtotal	3	3		2	2			
	_	_	_	_	_	_		
Totals	3	3	-0-	2	2			
Percentage Error			0.00%			0.00%		

	Resid	ent LEP Low In	come	Sample for Verification				
	Reported	Reported on		Sample	Verified to			
	on ASSA	Workpapers		Selected	Application,			
	as LEP	as LEP		from	Test Scores	Sample		
	Low Income	Low Income	Errors	Workpapers	& Register	Errors		
Grade Five	2			1		1		
Grade Eight	2			1		1		
Subtotal	4	2		2		2		
Totals	4	2	-0-	2		2		
Percentage Error			0.00%			0.00%		

			Transpor	tation		
	Reported	Reported				
	on DRTRS	on DRTRS	Emona	Tested	Verified	Emana
	by DOE	by District	Errors	Tested	verified	Errors
Regular - Public Schools	18	18		4	4	
Regular - Special Education	30	30		4	4	
Transported - Non Public	9	9		2	2	
AIL - Non Public						
Special Needs - Public						
Special Needs - Private	1	1		1	1	
Totals	58	58	-0-	11	11	-0-
Percentage Error			0.00%			0.00%
				D	Re-	
				Reported	calculated	
Average Mileage - Regular Incl	uding Grade Pl	K Students		3.2	3.2	
Average Mileage - Regular Exc	-			3.2	3.2	
Average Mileage - Special Edu	cation with Spe	ecial Needs		13.6	13.6	

FRANKLIN BOROUGH SCHOOL DISTRICT EXCESS SURPLUS CALCULATION FISCAL YEAR ENDED JUNE 30, 2021

EXCESS SURPLUS CALCULATION

Section 1 - REGULAR DISTRICT

2020-2021 Total General Fund Expenditures per the CAFR	\$ 10,343,773 (B)
Increased by:	
Transfer from Capital Outlay to Capital Projects Fund	\$ -0- (B1a)
Transfer from Capital Reserve to Capital Projects Fund	\$ -0- (B1b)
Transfer from General fund to Special Revenue Fund for Pre K - Inclusion	\$ 128,160 (B1c)
Decreased by:	
On-Behalf TPAF Pension and Social Security	\$ 1,734,504 (B2a)
Assets Acquired Under Capital Leases	_\$ -0- (B2b)
Adjusted 2020-2021 General Fund Expenditures [(B)+(B1's)-(B2's)]	\$ 8,737,429 (B3)
4% of Adjusted 2020-2021 General Fund Expenditures [(B5) times .04]	\$ 349,497 (B4)
Enter Greater of (B4) or \$250,000	\$ 349,497 (B5)
Increased by: Allowable Adjustments	\$ 18,123 (K)
Maximum Unassigned Fund Palance [(P5)±(V)]	¢ 267.620 (M)
Maximum Unassigned Fund Balance [(B5)+(K)]	\$ 367,620 (M)
Section 2	\$ 307,020 (M)
	\$ 367,620 (M) \$ 3,666,413 (C)
Section 2	
Section 2 Total General Fund - Fund Balances @ 6/30/2021	
Section 2 Total General Fund - Fund Balances @ 6/30/2021 (Per CAFR Budgetary Comparison Schedule C-1)	
Section 2 Total General Fund - Fund Balances @ 6/30/2021 (Per CAFR Budgetary Comparison Schedule C-1) Decreased by:	\$ 3,666,413 (C)
Section 2 Total General Fund - Fund Balances @ 6/30/2021 (Per CAFR Budgetary Comparison Schedule C-1) Decreased by: Year-End Encumbrances	\$ 3,666,413 (C) \$ 16,063 (C1)
Section 2 Total General Fund - Fund Balances @ 6/30/2021 (Per CAFR Budgetary Comparison Schedule C-1) Decreased by: Year-End Encumbrances Legally Restricted - Designated for Subsequent Year's Expenditures	\$ 3,666,413 (C) \$ 16,063 (C1)
Section 2 Total General Fund - Fund Balances @ 6/30/2021 (Per CAFR Budgetary Comparison Schedule C-1) Decreased by: Year-End Encumbrances Legally Restricted - Designated for Subsequent Year's Expenditures Legally Restricted - Excess Surplus - Designated	\$ 3,666,413 (C) \$ 16,063 (C1) \$ -0- (C2)
Section 2 Total General Fund - Fund Balances @ 6/30/2021 (Per CAFR Budgetary Comparison Schedule C-1) Decreased by: Year-End Encumbrances Legally Restricted - Designated for Subsequent Year's Expenditures Legally Restricted - Excess Surplus - Designated for Subsequent Year's Expenditures	\$ 3,666,413 (C) \$ 16,063 (C1) \$ -0- (C2) \$ 500,000 (C3)
Section 2 Total General Fund - Fund Balances @ 6/30/2021 (Per CAFR Budgetary Comparison Schedule C-1) Decreased by: Year-End Encumbrances Legally Restricted - Designated for Subsequent Year's Expenditures Legally Restricted - Excess Surplus - Designated for Subsequent Year's Expenditures Other Restricted Fund Balances	\$ 3,666,413 (C) \$ 16,063 (C1) \$ -0- (C2) \$ 500,000 (C3)

FRANKLIN BOROUGH SCHOOL DISTRICT EXCESS SURPLUS CALCULATION FISCAL YEAR ENDED JUNE 30, 2021

Section 3

Restricted Fund Balance - Excess Surplus [(U1)-(M)] IF NEGATIVE, ENTER -0-	\$ 500,000 (E)
Recapitulation of Excess Surplus as of June 30, 2021	
Restricted Excess Surplus - Designated for Subsequent Year's Expenditures	\$ 500,000 (C3)
Restricted Excess Surplus [(E)]	\$ 500,000 (E)
Total [(C3)+(E)+(F)]	\$ 1,000,000 (D)
Detail of Allowable Adjustments	
Impact Aid	\$ -0- (H)
Sale and Lease Back	\$ -0- (I)
Extraordinary Aid	\$ 15,513 (J1)
Additional Nonpublic School Transportation Aid	\$ 2,610 (J2)
Total Adjustments [(H)+(I)+(J1)+(J2)]	\$ 18,123 (K)
Detail of Other Restricted Fund Balances	
Approved Unspent Separate Proposal	\$ -0-
Sale/Lease-Back Reserve	\$ -0-
Capital Reserve	\$ 1,567,348
Emergency Reserve	\$ -0- \$ 650,000
Maintenance Reserve	\$ 650,000
Tuition Reserve	\$ -0-
Unemployment Reserve	\$ -0-
Other State/Governmental Mandated Reserve	\$ -0-
Other Restricted Fund Balance not noted Above	\$ -0-
Total Other Restricted Fund Balances	\$ 2,217,348 (C4)

FRANKLIN BOROUGH SCHOOL DISTRICT SUMMARY OF RECOMMENDATIONS FISCAL YEAR ENDED JUNE 30, 2021

It is recommended that:

1.

	None
2.	Financial Planning, Accounting and Reporting
	None
3.	School Purchasing Program
	None
4.	School Food Service
	None
5.	Student Body Activities
	None
6.	Application for State School Aid
	None
7.	Pupil Transportation
	None
8.	Facilities and Capital Assets
	None
9.	Miscellaneous
	None
10.	Status of Prior Year's Findings/Recommendations
	There were no audit findings in the prior year.

Administrative Practices and Procedures